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September 13, 1996

#### **EX PARTE**

William F. Caton, Acting Secretary Federal Communications Commission 1919 M Street, N.W.- Rm. 222 Washington, D.C. 20554

Re:

Dear Mr. Caton:

CS Docket No. 96-45

RECEIVED

SEP 1 3 1996

FEDERAL COMMUNICATIONS COMMISSION OFFICE OF SECRETARY

On August 23, 1996 Richard Cimerman and Teresa Pitts of The National Cable Television Association met with Sharon Nelson and Lee Palagyi of The Washington Utilities and Transportation Commission to discuss NCTA's position on Universal Service. In addition, on August 29, 1996 Richard Cimerman and Teresa Pitts of NCTA met with Ken McClure and Martha Hogerty to discuss NCTA's position on Universal Service.

Please find attached a copy of the handouts Richard and Teresa distributed to all parties during the meetings.

If you have any questions concerning this matter, please contact the undersigned.

Richard Cimerman

Teresa Pitts

Directors, State Telecommunications Policy

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### Summary of NCTA Position

Small Fund
Competitively Neutral
All Carriers Contribute
Assessed on Net Telecom Revenue
Existing Mechanism Unsustainable
Changes unnecessary to Lifeline & Link-Up

## Why Benchmark Cost Model

Forward Looking Incremental Costs
Economic Non-Embedded Costs
Competitively Neutral
Sustainable without Separations
Allows National Benchmark Rate for Federal
Funding with State Option for Additional
Allows Geographic Deaveraging of Costs
Does Not Rely on Reported Costs thus System is
Less Subject to Gaming

### Differences in BCM vs USF

New Perspective
Local Rate + SLC + CCL = BCM
CBG or Wire Center vs Study Area
Forward Looking vs Embedded Loaders
Copper/Fiber Crossover

## Modified BCM

Actual prices for Investments (no ARMIS) Economic /Copper Fiber Crossover Point Wire Center Efficiencies Forward Looking Loaders Switch Cost Adjustments Primary Line Only

### Caution & Conclusion

Comparisons of proxy & "actual" costs are necessarily flawed

Price Cap companies should not receive funding

Model validation test robustness of underlying logic
use up-to-date information for data inputs
subject model to sensitivity analyses
model & inputs must be open

Competitively Neutral x

Explicitly Targeted to High
Cost Areas x

**Encourages Inefficient Investment** X

### **Competitively Neutral**

Existing Mechanism dependent upon Part 32 and Part 36

**Only LEC Are Eligible** 

#### **Explicitly Targeted to High Cost Areas**

\$91 Million is Paid to Companies Receiving Less Than \$1/loop/month

No Mechanism to Ensure High Cost Areas Receive Money

### **Encourage Inefficient Investment**

The Fund Rewards Deployment of High Cost Technology

The Fund Rewards High Administrative and Overhead Expenditures

## California ALJ Decision Universal Service

PacBell Cost Proxy Model (CPM) adopted

\$1.7 billion PacBell result reduced by \$1.452 billion

12 Adjustments Made

Number of Lines Subsidized Reduction of \$56.96 Million Subsidize only 1 line

**Drop Costs Reduction of \$39.7 Million Share cost of drop over 2 pairs** 

Cable & Conduit Costs

Reduction of \$46.06 Million

Revised copper cable cost

Additional reduction of \$95.2 Million

Add function to reflect conduit cost on per trench foot basis

Fiber Feeder Cut-Off Reduction of \$77.6 Million Adjust fiber/copper crossover from 9,000 to 12,000 feet

Fill Factors
Reduction of \$90.7 Million
Consistency with OANAD proceeding

Depreciation
Reduction of \$245 Million
Facilities used for universal service face less obsolescence
than facilities used for advanced telecom services

Reordering of Switches
Reduction of \$107.05 Million
Mismatch of switches with density zones

Outside Plant Factor
Reduction of \$33.8 Million
Correct inappropriate adjustment for outside plant costs in dense areas

**Switching Costs No Change** 

Shared & Common Costs
Reduction of \$415.7 Million
Improper allocation to basic residential service

Rearrangements & Nonrecurring Burden Reduction of 75% in each category - or \$207.5 Million Quick dialtone requirement means few facilities will be rearranged and most installs will involve only C.O. changes

Directory Assistance Reduction of \$48.4 Million Examination of actual call volumes